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Attorneys for Appellant OEE XXXIII LLC

## **CERTIFICATE OF SERVICE**

The undersigned hereby certifies that on August 15, 2022, a copy of the foregoing was filed with the Clerk of Court and will be served via regular U.S. mail upon the following:

Board of Zoning Appeals Woodville Township 321 East Main Street Woodville, OH 43469

Appellee

And via e-mail upon the following:

Beth A. Tischler, Esq.
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Sandusky County Prosecutor

Christopher J. Hogan (0079829)

1129-004.957813



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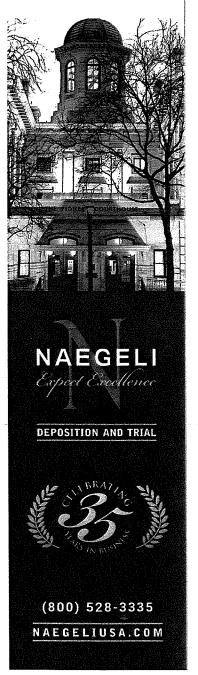
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## IN RE:

WOODVILLE TOWNSHIP ZONING BOARD OF APPEALS

VERBATIM TRANSCRIPT OF PROCEEDINGS

**HEARING** 

HELD ON WEDNESDAY, JULY 27, 2022 7:00 P.M.

WOODVILLE TOWNSHIP FIRE DEPARTMENT 321 EAST MAIN STREET WOODVILLE, OHIO 43469



1 appeals hearing on the denied permit application

- 2 from One Energy Martin-Marietta for the installation
- 3 of wind energy systems on property owned by Martin-
- 4 Marietta. There will be no open comments from the
- 5 public during this meeting. This meeting is being
- 6 recorded by a professional.
- The meeting will proceed as follow: One Energy
- 8 is going to come up first and talk. John Willey will
- 9 come up and give his explanation, along with Beth
- 10 Tischler. And we'll go from there. So I'll ask One
- 11 Energy to present their case tonight.
- 12 MR. KENT: Good evening, Mr. Chairman and
- 13 the Board. My name is Jereme Kent. That's the
- 14 spelling since I'm sure I made it difficult for you.
- 15 MR. HOGAN: Mr. Chairman, Chris Hogan.
- 16 I'm an attorney for One Energy. I would suggest, if
- 17 the prosecutor's okay with it, having the court
- 18 reporter swear in any non-lawyers who are planning
- 19 to testify tonight. She could do that at the same
- 20 time.
- 21 MR. KENT: That was the second item on the
- 22 checklist, so we are going down just a few of the
- 23 things we have to check off. So I think Mr. Willey
- 24 and I are the ones testifying tonight. So if we
- 25 want to do that now, if that's okay with you, Mr.

1 chairman, be labeled Exhibit E. And we request that

NDT Assgn # 58951

- 2 the slides being presented for this meeting, so a
- 3 copy of what we have up here, be labeled as Exhibit
- 4 F.
- And then we can either do this now or when
- 6 Mr. John Willey testifies, we want to just make sure
- 7 we have a copy of the record that's being turned in
- 8 from the zoning official. So we request that that
- 9 be labeled as Exhibit G as that's turned in. Are
- 10 there any materials coming in that are being
- 11 presented as part of the record for this or the
- 12 denial or anything else that's not there?
- MS. TISCHLER: No, just testimony. 13
- MR. KENT: Okay. Perfect. So there's no 14
- 15 other records for that. And then finally, we
- 16 request that the -- I guess the question is just to
- 17 make this as efficient as possible, we're asking
- 18 what we do agree on right now, and if we don't agree
- 19 on those, we can move past that. But are we
- 20 comfortable saying that the project was located in
- 21 the M-2 district?
- 22 MS. TISCHLER: Yes.
- 23 MR. KENT: Okay. We're comfortable with
- 24 M-2 district. We're comfortable that the project
- 25 sits on a parcel that consists of 333.94 acres, give

7

1 Chairman?

- CHAIRMAN MILLER: Yeah, go ahead. 2
- 3 (Whereupon, an oath was administered to
- 4 Jereme Kent and John Willey.)
- MR. KENT: So the meeting is being
- 6 transcribed. And then we swore in all the witness
- 7 already. Literally going to check the boxes to make
- 8 sure that I don't make any mistakes running through
- 9 this.
- 10 So, first barring any objections from
- 11 anybody, we would just like to make sure that the
- 12 documents that we've provided are official and be
- 13 part of the record. So we have any exhibit book,
- 14 one for the chairman and one for the court reporter.
- 15 And with the chairman we request that the
- 16 original application be labeled as Exhibit A. Good.
- 17 MS. TISCHLER: No objection.
- THE COURT: And we request that the appeal 18
- 19 package be labeled as Exhibit B. Without objection,
- 20 we request that the email from Ms. Beth Tischler
- 21 dated June 3rd, 2022 be labeled Exhibit C. We
- 22 request that the additional denial letter from Mr.
- 23 John Willey received on July 22nd be Exhibit D. We
- 24 request that the notice for this meeting dated July
- 25 14th, 2022 sent by Mr. Dave Miller, the acting

1 or take. John, good?

- MR. WILLEY: What's the number of parcels? 2
- 3 They're individual, have individual pins, is that
- 4 what you're saying?
- 5 MR. KENT: I believe the turbines
- 6 themselves sit on a single large parcel.
- 7 MR. WILLEY: They sit on a single parcel.
- MR. KENT: It's a single large parcel. 8
- 9 It's right there. There are a number of smaller
- 10 parcels around it, but the actual parcel it sits on
- 11 is that 333-acre parcel.
- 12 MR. WILLEY: Okay.
- 13 MR. KENT: Okay. We can pull up the map
- 14 and we'll get to that. The project consists of
- 15 three structures and therefore the project requires
- 16 a zoning permit. Are we comfortable with the
- 17 structures or do we want to talk about that? The
- 18 revised letter changed that. Okay, we'll come back
- 19 to that one.
- 20 MS. TISCHLER: We can -- we can all agree
- 21 that the project requires a zoning permit.
- MR. KENT: I'm not sure we can agree to 22
- 23 that unless it's a structure. So we can come back
- 24 to that one them.

25

So the project has a nameplate rating of

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13

1 4.5 megawatts, which is greater than the maximum

2 size of one megawatt permitted in the ordinance for

3 a small wind energy system. Any objection to

4 agreeing to the size is bigger than one megawatt?

5 MS. TISCHLER: Yeah, I believe that's

6 consistent with your permit, or your request.

7 MR. KENT: Okay. And then briefly for

8 introduction, it's just a document of who I am and

9 why I am speaking today. My name is Jereme Kent.

10 I'm the CEO of One Energy Enterprises, Incorporated.

11 We were founded in 13 years ago in 2009. We're

12 based in Findlay, Ohio. We are the largest

13 installer and operator of the Hyman Eder wind energy

14 in the United States. In my personal background, I

15 started my career in utility scale wind building

16 some of the largest wind projects in the world. At

17 one point I did build what was the largest single

18 project in the world at the time in west Texas.

19 Recently I've done a number of things, including

20 consulting for the Department of Energy where I was

21 a peer reviewer for the Trump Administration going

22 after and looking at national lab spending for wind

23 energy research. So I was helping the Department of

24 Energy review national lab research and reports and

25 intended paths. So that's my background and my

1 experience in wind. I've built something on the

2 order of 1,200 turbines throughout my career.

6 the second page of the deck. So this project

Excellent, that was the box checking 4 slide. So a little background, I know all of you

5 have the paperwork and the application. So this is

7 consists of three 1.5 megawatt wind turbines. Give 8 or take, they're 262 feet to the center of the hub,

9 405 feet to the tip of the top blade. They are just 10 like the turbines that you see when you're out

11 driving along I75 in Findlay next to Whirlpool. It

12 is located on Martin-Marietta's property, which is

14 provide power directly to the plant. So that's what

Running through the timeline, just in

21 meeting was held on 4/18. So the permit application 22 was submitted on 4/19. The zoning official recused

20 general. Originally the application, a stakeholder

23 himself due to a conflict of interest on 4/21. And

24 then Mr. John Willey was named acting zoning

13 zoned M-2. And then the project is intended to

15 makes the projects we do a little bit different. 16 They are not putting power to the grid. They're

17 going directly to the plant. And so it's not a

18 typical -- a typical utility scale project.

19

1 the zoning official who made the decision.

Had a meeting with Mr. Willey and the

NDT Assgn # 58951

3 prosecutor on 6/3. The permit was denied on 6/14.

4 The appeal was filed. And on 7/27 we have the

5 meeting that we have today.

So clarifying questions, and I guess if

7 John's comfortable with these questions now, we're

8 just trying to understand some stuff happened last

9 week. So normally we don't get a second denial

10 letter a week before a meeting. So we haven't had a 11 chance to sit down and talk with Mr. Willey to get

12 some details. So if you're comfortable answering

13 these questions right now, John.

So the first one is, is the second letter 14

15 intended to replace the first letter or is the

16 second letter to supplement the first letter, or

17 should we be talking about both for the denial?

18 MR. WILLEY: I don't have a copy of the

19 letter in front of me. I would think that it would

20 be -- I guess I'd want to see a copy of the letter

21 before I answer that. I have a terrible memory.

22 I'd like to see a copy, please.

23 MS. TISCHLER: Hey, John?

24 MR. WILLEY: Yes.

25 MS. TISCHLER: Would you be able to move

11

1 up to one of the yellow chairs.

MR. WILLEY: Yes.

MR. KENT: So we're showing John Willey 3

4 Exhibit D and giving him a chance to review it.

5 MS. NEDELCO: Can I see a copy of the

6 letter too?

7 MS. TISCHLER: What other letter then are

8 vou referring to?

9 MR. KENT: The original email from you

10 dated ---

MS. TISCHLER: You received two different 11

12 denial letters?

MR. KENT: Correct. We received an email 13

14 from you dated 6/3, which is, what exhibit is that?

15 MS. TISCHLER: So my email was updating

16 everybody but was not the official denial.

17 MR. KENT: Okay. So we're saying that --

18 the official denial is that letter?

MS. TISCHLER: Is D. The triggering 19

20 permit denial is Exhibit D.

21 MR. KENT: Okay. John, you're comfortable

22 with Exhibit D as the denial letter?

23 MS. TISCHLER: I don't have authority to

24 deny a permit.

25

MR. KENT: Okay.

25 official, which is why for this particular case he's

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16

MR. WILLEY: I guess my understanding was

2 that the letter was just to clarify our position. I

3 guess I assumed that the email that you received was

4 sufficient to be the denial letter. I don't think

5 there's any conflict between the two of what the

6 denial, you know, the nature of the denial. Yeah,

7 as I said, I don't think that they --

MS. TISCHLER: Conflict.

9 MR. WILLEY: Yeah. I don't think there's

10 any conflict between the two. So I guess I would

say that this one is just generating and

12 supplementing what was in the initial one, so.

13 MR. KENT: Okay. Perfect. I just need to

14 know what boxes we need to check tonight. So thank

15 you.

16 So the other question is in your Exhibit D

17 you stated that the proposed wind energy system will

18 exceed the maximum output and height of the allowed

19 systems in Woodville Township.

20 MR, WILLEY: Yes,

21 MR. KENT: So in Section 7.51 of the

22 ordinance it says, that if it was a small wind

23 energy system and it's on a lot more than five

24 acres, there is no height limit. And there is no

25 height limit in the M-2 district. So I just want to

1 to reference in terms of, for our case, so we're

2 happy to go ahead --

MS. TISCHLER: Yeah, it's not that -- go

4 ahead, Mr. Willey.

MR. WILLEY: Yeah. I mean, it says

6 they're allowed in -- yeah, we allow them in an

7 agricultural district, I mean, whatever the

8 requirements are about the height. And I see that

9 as saying there's a 65 to 140-foot tower in the

10 definition of small wind energy, Section 7.5. But,

11 I mean, yeah, so whatever it says there about their

12 exceeding 140 feet shall allow parcels -- yeah,

13 there seems to be some conflict there, but either

14 way they're only allowed in an agricultural

15 district. But so once they're allowed in an

16 agricultural district are limited to 140 feet.

17 MR, KENT: Okay. And we'll come back that

18 one.

19 MS. TISCHLER: If your question is does

20 the M-2 district limit the height of a structure,

21 our answer would have to be no, there's no height

22 restrictions in the M-2.

23 MR. KENT: And I guess all we were saying

24 is we also understand that any lot larger than five

25 acres where the wind ordinance does apply, there is

15

1 no height limits. So we aren't disputing the fact

2 that this is bigger than the one megawatt. I just

3 don't know if there's a third height that's being

4 referred to.

5 MS. TISCHLER: No.

6 MR. KENT: Okay. And then the original

7 denial letter, and I think this begins with the

8 question already if we're clarifying, said that the

9 project is in our, Mr. Willey and Ms. Tischler's

10 opinion, is -- my typo here -- is not a structure as

11 defined in the ordinance. Is the position still

12 that it's not a structure?

13 MR. WILLEY: I'd have to ask you to -- I

14 did not writing that particular email. I'm not

15 really sure what we're doing. I mean it's -- I mean

16 I would say that -- yeah, I mean, it seems to me

17 that depending on, yeah, that the definition -- I'd

18 have to look at what the definition says on

19 specifically what a structure is.

20 MR. KENT: Okay. Then I'm happy to come

21 back to that one. I wasn't sure if there was a

22 change to it or not, because we noticed that was the

23 one difference between the two letters.

24 And then finally, the original denial

25 letter from Ms. Tischler marked as Exhibit C states

1 clarify which height limit you're referring to in 2 the denial.

MS. TISCHLER: Well, Mr. Willey is not

4 necessarily -- I mean, Mr. Chairman, if I'm

5 overstepping my role.

6 CHAIRMAN MILLER: No. Go ahead.

MS. TISCHLER: I mean, you're here to 8 provide your opinion on why our denial is improper

9 under the code and not ask Mr. Willey questions.

10 You could have asked Mr. Willey questions before the

11 hearing or inquired as to --

12 MR. HOGAN: As you noted, Ms. Prosecutor,

13 this is an adjudicatory hearing and we do have the

14 right to cross-examine --

15 MS. TISCHLER: When it's his turn.

16 MR. HOGAN: -- the witnesses. Which is

17 fine. And I can cross-examine him.

18 MS. TISCHLER: Yeah, I mean, if you want

19 to lay out your position and Mr. Willey lay out his

20 position and then you can cross-examine at that

21 point, absolutely. Unless - I mean I'm not seeing 22 how this will help streamline but if --

23 MR. HOGAN: Well, it would if you could

24 answer the questions right now.

25 MR. KENT: We just don't know which height

1 that the project is more properly defined as a wind

- 2 system. Is there a reference that we're missing to
- 3 where a wind system appears as a phrase in the
- 4 ordinance?
- MS. TISCHLER: No, you referenced it. 5
- 6 It's in the definition. It's a small wind energy
- 7 system.
- MR. KENT: So was the intent of the phrase 8
- 9 "wind system" in that email to mean small wind
- 10 energy system? Because wind system we can't find
- 11 the term anywhere in the ordinance.
- MS, TISCHLER: 3.73, small wind energy 12
- 13 system.
- 14 MR. KENT: So in the email that you sent,
- 15 when you said "wind system," that was intending to
- 16 refer to small wind energy system?
- 17 MS. TISCHLER: Correct.
- MR, KENT: Okay, perfect. Thank you. So 18
- 19 with that I'll introduce our counsel, Mr. Chris
- 20 Hogan, to run through a few legal issues here.
- 21 MR. HOGAN: Mr. Chairman, members of the
- 22 board. I just wanted to point out a few of the
- 23 basic legal points that govern this type of
- 24 proceeding and also the appeal that One Energy has
- 25 filed.

1 your decision based strictly on the relevant facts

NDT Assan # 58951

- 2 and the law, which in this case is the zoning
- 3 resolution and then the legal principles that govern
- 4 your consideration of the zoning resolution coupled
- 5 with the facts that have been admitted into
- 6 evidence. So, in other words, citizen concerns or
- 7 opinions, public opinion don't weigh in on that
- 8 matter. It's just what is the facts and what is the
- 9 law and what did the combination of those two things
- 10 compel in terms of a decision.
- 11 Now, breaking it down a little further, a
- 12 couple of sort key what we call construction points
- 13 when you're interpreting a legal document like the
- 14 zoning resolution. So when the BZA is deciding if
- 15 there's a permitted or allowed use under the
- 16 resolution, you have to look at the plain language
- 17 and apply it consistent with the ordinary and common
- 18 meaning of the terms that are used. But you can't
- 19 do it in isolation, because we know the zoning
- 20 ordinance, or the zoning resolution is a larger
- 21 document that contains a lot of different
- 22 provisions. And so the law directs that we consider
- 23 the document as a whole and not simply focus on one
- 24 isolated provision possibly taken out of context.
- 25 An interesting note about the zoning

19

- So one of the first critical points is
- 2 that by statute this board has what we call plenary
- 3 authority, which means that you don't just have to
- 4 either agree with or reject what the zoning
- 5 inspector concluded, but you can reach your own
- 6 decision and issue the permit. You don't have to
- 7 send it back to him. And that's what's in Ohio
- 8 Revised Code 519.14(D). So you can make any order
- 9 and have all the powers of the officer from whom the
- 10 appeal is taken. And so ultimately at the end of
- 11 this evening's hearing, we're going to be asking
- 12 that you do just that and grant the permit for One
- 13 Energy.
- 14 Now, a second, and this is a critical
- 15 point because zoning is in essence a limitation on a
- 16 property owner's use of his or her or its property.
- 17 And because of that, Ohio law is clear that whenever
- 18 there's ambiguity or doubt or question in the
- 19 ordinance or a statute, that has to be resolved in
- 20 favor of the landowner. The township doesn't get
- 21 the benefit of the doubt, the landowner does, and in
- 22 this case that's One Energy. And I think the Board
- 23 appreciates this based on the fact that you're not
- 24 taking public comment on this matter. But in an
- 25 adjudicatory hearing like this, you have to make

- 1 ordinance in this township is that there is a list
  - 2 of prohibited uses in Section 7.8 which does not
  - 3 include the type of structures that would make up
  - 4 the project in this case. However, unlike what we
  - 5 see in some other zoning resolutions, there is not a
  - 6 provision that says anything else is prohibited,
  - 7 which we do see in some cases but we don't see that
  - 8 here.
  - So where is One Energy coming from 9
  - 10 tonight? The bottom line is, and I think Mr. Willey
  - 11 has -- has effectively conceded, that the wind
  - 12 turbines that make up this project are structures,
  - 13 which means they are governed by the zoning
  - 14 resolution. If they weren't structures or
  - 15 buildings, we wouldn't be here tonight because this
  - 16 board wouldn't even have authority over it.
  - 17 The second point, and I appreciate that
  - 18 this is the critical point of contention, is that
  - 19 the project is not a small wind energy system, which
  - 20 is a defined term in the zoning ordinance. It
  - 21 defines a specific type of wind turbine system.
  - 22 It's not all wind systems, it's not all wind
  - 23 turbines. It's just one specific type that's
  - 24 defined in the code. Are they a permitted use? 25 Well, we know they're in an M-2 heavy industrial

1 district, and they make energy. So they are a

- 2 manufacturing use that's permitted within the M-2
- 3 zoning district where they would be constructed.
- 4 And so really it's as simple as we have a structure,
- 5 we have a district that allows industrial uses that
- 6 has no height limitations, and we have wind turbines
- 7 as a permitted use in an industrial district as an
- 8 industrial tool for the generation of electricity.
- 9 Now, we heard -- is it Mr. Willey, am I saying it

10 right?

11 MR. WILLEY: Yes.

12 MR. HOGAN: We heard Mr. Willey mention

13 earlier that his view is that wind turbines of any

14 sort can only be constructed in an agricultural

15 district. And I would submit that that's actually

16 the opposite of what was intended and what is

17 reflected in the expressed language of the zoning

18 resolution. It's an expansion of what otherwise

19 would have been permitted in an agricultural

20 district, but it is not a limitation of what is

21 otherwise a permitted use in a heavy industrial

22 district. And why do I come to that conclusion?

23 Because when we look at Section 7.5 of the

24 resolution, we have the small wind energy systems

25 special provision references suitable for use by

1 Chairman. So this is I would ask to be Exhibit A,

NDT Assan # 58951

2 because it's just a property card which has the

3 333.36-acre label on there as well.

And so I guess since we're still talking

5 about structure maybe I'll start with structure kind

6 of a little bit. So the zoning ordinance does two

7 things: it controls the building of structures and

8 the building of buildings. And the preamble to it

9 is very clear, if it's neither a structure nor a

10 building the zoning ordinance doesn't apply. So we

11 concede it's a structure. I guess there would be

12 some questions we can ask Mr. Willey about that as

13 he states his position, but the definition of a

14 structure in the ordinance is a combination of

15 materials forming a construction that is safe and

16 stable.

17 So if we break down that definition into

18 its parts, a combination of materials. This is a

19 picture of a wind turbine. It is made up of a

20 number of things from concrete to reinforcing steel

21 to a steel tower to fiberglass. All of those are

22 materials, all of those as a combination end up

23 forming a unified structure that operates with a

24 specific intent, so it forms a construction. So the

25 materials are constructed to form a construction and

1 rural farms and/or residences in an agricultural

2 district. That is a defined term. And if you look

3 at what the zoning allows in an agricultural

4 district, you will see a 35-foot height limit and 5 specific limitations to agricultural uses that don't

6 include wind energy systems. So what this does is

7 it allowed farmers to put up small wind turbines on

8 their farms, when if you look at Section 3 of the

9 zoning code, they wouldn't otherwise have the

10 ability to do it. So this created a new permitted

11 use in agricultural districts. It didn't limit uses

12 in other districts. And that's key, because in an

13 M-2 heavy industrial district, turbines like what

14 we're seeking to construct, would have always been

15 permitted, because they're an industrial use,

16 there's no height limitations, and they fit within

17 the permitted uses as defined by the code.

18 And so again, remembering that the Board's

19 job is to construe any doubt in favor of the

20 property owner, I would submit that Section 7.5 was

21 an expansion, not a limitation and it has no

22 application to this project in an M-2 district. And

23 at this point, I'm going to turn the proceedings

24 back over to Jereme.

25 MR. KENT: And I finally found it, Mr. 1 then it's safe and stable.

23

So wind turbines have been operating in

3 the United States for almost 20 years. Wind

4 turbines have never had an accident that injured a

5 member of the public. Yes, ma'am.

6 MS. NEDELCO: I don't see that in my

7 package.

14

MR. KENT: It is not because I didn't

9 think we were going to have to do it. So I'll

10 provide you with a copy of this.

11 MS. NEDELCO: Okay. Thank you.

12 MR. KENT: We weren't sure if structure

13 was a question or not.

And then finally, it's safe and stable.

15 So these turbines are designed by professional

16 engineers. They are built by industry experts.

17 They are certified by multiple accreditation bodies.

18 They have far more certifications than any building,

19 including the one we're sitting in right now. So we

20 would submit that this is a structure because it is

21 made up of a series of materials that come together

22 to form a unified construction that is ultimately a

23 safe and stable piece of equipment. If it's not a

24 structure, we would probably revise our opinion to

25 say that it's clearly also not a building and isn't

29

1 under the ordinance. And that's not our intent.

2 But we want to just understand that that would be

3 the conclusion we would draw.

So let's talk about this project first.

5 This is an M-2 district. The way that Woodville

6 Township wrote the M-2 district was to attract and

7 allow for major, intensive operations, right. A lot

8 of us may not want big industry to exist or may or

9 may not want to be close to big industry, but it has

10 to exist somewhere. And so Woodville Township said,

11 let's put that into a large M-2 district and let's

12 give that district broad discretion to do the big

13 things that we know by their nature are going to

14 cause problems for just the area around them. We

15 know there are going to be objectionable uses. We

16 know they're going to create smells. We know

17 they're going to produce odors. And so they created

18 that district and they give very broad definitions.

19 So they defined the term manufacturing in the

20 ordinance, in Section 3.50 as the making of anything

21 by any agency or process. That is a definition that

22 does not appear in any other ordinance in this

23 county. That's a definition that was added in

24 Woodville Township that we don't see any place in

So the wind turbines will make

4 process of converting kinetic energy of the wind

5 into electricity by passing a rotational energy of

6 the generator through a magnetic field. Yes, ma'am.

MR. KENT: Is that the most current

MS. NEDELCO: January 15th, 2022.

MS. NEDELCO: Should be Section 3.49.

MS. NEDELCO: I believe that section in 8 guotes where you have 3.50 is actually 3.49 on our

2 electricity. If you want to break down that 3 process, they will make electricity through the

25 Sandusky County.

1 district they're a permitted use if they have

2 performance characteristics similar to those listed

3 in this section. So the very last thing of the

4 permitted uses says, in the M-2 district permitted

5 uses include other manufacturing plants and uses,

6 which a wind turbine is, having performance

7 characteristics similar to those listed in this

8 section.

9 Elsewhere in the ordinance when it lists

10 things that are performance characteristics, things

11 that are objectionable, it lists odors, fumes or

12 gases, dust, smoke, noise and vibrations. So we

13 want to compare a wind turbine that we're proposing

14 to what's already a permitted use in that district,

15 already the stuff that can be done on a one-page

16 application, one-page permitted use to go.

17 So odors. Right now a permitted use in

18 the M-2 district is fat rendering. Fat rendering

19 produces significant odors that can, if anybody's

20 been around a fat rendering plant, you all know what

21 the odors smell like. It also lists sauerkraut

22 manufacturing. I'm not sure how that made it into

23 the ordinance, but you can make sauerkraut as a

24 permitted use in there which produces significant

25 odor. Wind turbines in their operation produce zero

27

1 odor. They have no odor. There's nothing that

2 creates to come off of it.

Performance characteristic number two,

4 fumes or gases. Turpentine manufacturing is an

5 expressly listed permitted use in this district. So

6 it produces significant toxic fumes, produces

7 significant odor in the manufacturing process.

8 Again, wind turbines produce no fumes or no odors.

9 There's nothing in there in the process and

10 operations that produces fumes or odor -- excuse me,

11 fumes or gases.

12 Dust: So cinder block manufacturing is a

13 listed permitted use. Obviously cinder block

14 manufacturing produces a significant amount of dust

15 in the process. Wind turbines produce no dust post

16 construction. And the only dust we produce is while

17 we're building the roads during the construction and

18 then there's no dust after that, beyond that because

19 they're sealed. So we produce the order of

20 magnitude less dust than cinder block manufacturing.

21 Smoke, asphalt mixing plants are a

22 permitted use. Again, a one-page application

23 permitted use for an asphalt plant. Wind turbines

24 produce no smoke. There is nothing burning. There

25 is no combustion process. There is no smoke coming

MR. KENT: Okay. Then we made a big 16 mistake. So thank you for correcting us. MS. NEDELCO: Yes.

17 18

MR. KENT: So again, definitions are the

19 same though, right?

10

12

13

14 15

20 MS. TISCHLER: Correct.

9 zoning resolution book, Page 7.

11 version with the solar update?

21 MR. KENT: So we just had the wrong

MS. TISCHLER: Correct.

22 number, I apologize. So again, wind turbines do

23 make something. So it is manufacturing. And then

24 the wind turbines are a manufacturing use because

25 they're manufacturing, and therefore in this



1 out of a wind turbine.

Noise: Stone mills are a permitted use.

3 So stone mills obviously large rock crushing

4 activities, huge noise. We've all heard it from a

5 distance. We've all heard Martin-Marietta's

6 crushing operation, right. Wind turbines do

7 absolutely produce noise, but it is nowhere near the

8 order of magnitude of a stone mill. You can stand

9 at the bottom of a wind turbine, you can have a

10 conversation just like just this and this volume

11 while during the highest wind you're ever going to

12 be at. You can stand inside a turbine and have a

13 conversation just like this. If you stand next to a

14 stone mill you'll obviously see how much louder it

15 is and you won't be allowed near it without ear

16 protection. So it is nowhere near as loud as a

17 stone mill.

And finally, vibrations. Metal stamping 18

19 is a permitted use in the M-2 district. Okay, have

20 you ever stood next to a metal stamping plant? You

21 can be 100 feet outside a door and you can feel the

22 vibrations in the ground. You know, they design the

23 buildings to shake a little bit better and go with

24 it and they still tend to break windows until they

25 dial that in. Okay. Wind turbines produce no

1 perceptible vibrations. You can stand on the

2 foundation or on the turbine during full operation

3 and you'll feel no vibration. I would have to get a

4 special instrument to put in the ground even just to

5 measure it. Because they're designed to have less 6 movement. It's designed to be more efficient by not

7 moving, which is why they don't have vibrations.

9 situation, in the worst spot in the US is nowhere

8 And it's certainly on its worst day, in the worst

1 facts.

It is our opinion that it meets all other 2

3 requirements necessary to receive a zoning permit.

4 The zoning inspector did not state any other reasons

5 for the denial. So an application was properly

6 submitted. The wind turbines will not create

7 objectionable conditions as they do not emit noxious

8 odors, create nuisance levels of noise, create dust,

9 produce hazardous materials, or for that matter, do

10 any of the other things we talked about in

11 performance characteristics.

12 The project satisfies all of the

13 applicable general requirements under Section 2.

14 There is no height limit in the M-2 district, so

15 these can't be too tall. The project satisfies the

16 parking lot area and yard requirements in Section

17 4.8. And the project satisfies the additional yard

18 requirements in Section 7.1. And again, we did not

19 receive any complaints to counter any of the -- or

20 the denials we received.

And with that, I'll hand that back over to 21

22 Mr. Hogan to talk.

MR. HOGAN: Sure. So this is -- this is 23

24 sort of a summation, but what was the error here?

25 Well, one of the potential errors because it's not

31

1 entirely clear, is whether the project is a 2 structure. And again, if it's not, then we

3 shouldn't be here because it's not governed by the

4 zoning ordinance. The definition is pretty clear a

5 combination of materials forming a construction that

6 is safe and stable. That's certainly what these

7 wind turbines are.

In the original denial email, which I

9 forget the exhibit number letter. He'll get it for

10 me.

11 MS\_NEDELCO: C.

12 MR. KENT: C.

13 MR. HOGAN: C. There was a statement that

14 the project is more properly defined as wind system,

15 and that it was denied because it didn't qualify

16 under the definition of small wind system. But

17 again, going back to what I noted earlier, small

18 wind system is a specifically defined term relating

19 to agricultural uses for small wind turbines.

20 Doesn't say turbines generally. Doesn't say wind

21 systems generally. It only applies to one specific

22 addition to what you're allowed to do in an

23 agricultural district. Didn't cut anything. It

24 created in effect a blanket variance so farmers

25 don't have to come in every time they want to put up

So it is a manufacturing use because it

11 12 does produce something through a process. It is a

13 manufacturing use that has performance

14 characteristics that are similar or, in reality, far

15 better than other enumerated permitted uses. So in

16 our view that then says this is a permitted use in

17 the M-2 district.

10 near a metal stamping.

18 Of course, just to make sure we checked

19 other boxes. So we have received nothing in the

20 denials, either exhibit, was it -- the two exhibits

21 that were the two denials, we have received nothing

22 that lists any other alleged areas we have not

23 addressed, but I just want to check the boxes. So

24 since this board has the ability to issue a permit, 25 let's make sure that you have all the rest of the

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37

1 a small wind system and ask for a variance. Nothing

- 2 in the zoning ordinance says that wind turbines,
- 3 other than specifically defined small wind energy
- 4 systems in agricultural districts are prohibited.
- 5 In fact, as Jereme noted, it's clearly a permitted
- 6 manufacturing or industrial use in an M-2 district.
- 7 The small wind system, or what they describe in
- 8 their original letter as just a wind system, is not 9 relevant whatsoever to this type of industrial
- 10 district and this type of project.

And with that, we would request again that 11 12 construing any ambiguities or doubts in favor of One

13 Energy that the permit be granted. Thank you.

CHAIRMAN MILLER: Any of the Board have 14

15 questions?

1 energy system.

2

3

9

10

11

12

13

15

25

14 here.

16 MR. BLAUSEY: I have one maybe simple

1/ question. Do you see this as a, forget the word

18 small, wind energy system?

19 MR. KENT: I would say clearly this is a

20 wind turbine, and depending on what you define as a

21 wind energy system, it may very well be that. So,

22 you know, in some ordinances that includes other

23 parts of the system. It is clearly a wind turbine,

24 I don't think we have any disagreement with that. I

MR. KENT: The example I like to use is

4 it's also not a pond, it's also not any of the other

6 energy system. Those are all defined terms. It's

MR. BLAUSEY: Okay. Thank you.

CHAIRMAN MILLER: Anybody else?

5 things that are typically listed. It's not a solar

7 not those, which puts us back to the broader

definition of manufacturing use.

MR. KENT: Thank you.

25 think our disagreement is that it's a small wind

MR. BLAUSEY: Okay.

1 through your thought process.

MR. WILLEY: Well, as he said, when we

3 looked at that, they're right, there is no

4 definition of a large wind energy system in your

5 resolution. It says small wind energy system. But

6 it says small wind energy system is a wind energy

7 conversion system consisting of a wind turbine and

8 associated control or conversion electronics. My

9 thought process at that point was that the zoning

10 resolution clearly understands there are other kinds

11 of wind turbines. There are large wind turbines.

12 There are medium sized wind turbines. There are

13 whatever categories there are. But, you know, it

14 seems -- you know, I assumed that at the time this

15 was drafted that the decision was made to allow

16 specifically small wind energy systems. Didn't deny

17 that there are other classes of wind energy systems

18 out there, but just to allow the small wind energy

19 systems. So based on that, looking at their

20 application, it did not meet a number of the -- of

21 the criteria for a small wind energy system, namely

22 being, you know, as it says, the definition says,

23 among other things, mounted on a 65 to 140-foot

24 tower and suitable for use by rural farms or

25 residences in an agricultural district. So the

35

1 other things are really kind of not relevant to it.

2 But those two things. It is taller than -- the

3 proposed turbines are taller than the 140-foot

4 limit. And again, saying they're suitable for use

5 by rural farms or residences in an agricultural

6 district. As they have said, this is an M-2

7 district. This is a manufacturing district. It's

8 not an agricultural district. The use is not for a

9 rural farm or a residence. It is for an industrial

10 use in that, and that's -- that was what we based,

11 you know, kind of the decision, you know, in my mind

12 that was kind of the very -- very quickly we looked

13 it right there.

14 The other things about whether or not it

15 produces noise or whether or not it produces

16 vibrations, yeah, probably not, but those aren't

17 things -- you know, those are things that have to do

18 with activities that are allowed in the industrial

19 district, which this is not. To me it plainly says

20 that we allow small wind energy systems in

21 agricultural districts suitable for rural farms and

22 residences. I mean the discussion of whether it's a

23 structure or a building is, you know, I mean I guess

24 we could talk about that. But, I mean, zoning is

25 not just about -- it's not a building code. It is

MS. NEDELCO: No. CHAIRMAN MILLER: We'll go over to John MR. WILLEY: I will introduce myself 16 because I don't know that all of you know who I am. 17 I'm John Willey. I'm the director of the Sandusky 18 County Regional Planning Commission. And so I got 19 to this point because I am not, certainly not your 20 zoning inspector, but your zoning inspector had a 21 conflict so he decided that the best approach was to 22 have me sort of act as the zoning inspector for this 23 permit. So should I go ahead and just explain why 24 we denied the permit or? MS. TISCHLER: Yeah, just go ahead and go

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1 not just about the construction of buildings and

2 structures. That is one of the things that it

3 governs, but it governs the use of land. And again,

4 we have it here specifically that we allow the use

5 of these things suitable for use by rural farms or

6 residences in an agricultural district. So, you

7 know, the township has the authority to govern the

8 use of things, you know, the height or whether it

9 meets the height requirements and things like that.

10 But also important, which is at its very fundamental

11 level, it just -- we know it's not a rural farm,

12 it's not an agricultural district, and these only

13 the ones allowed even in those -- even in those

14 areas.

15 I mean I understand what they're saying.

16 They're talking about manufacturing and things like

17 that. But, I mean, I guess we could get into a

18 debate about whether you can make electricity or not

19 or anything like that, I mean, whether -- you know,

20 I don't want to get into anything, like, you know,

21 we aren't going to have an argument about

22 thermodynamics. But at this point, I mean, by that

23 thought process if we allow, you know, wind energy

24 turned into electricity and say that's a

25 manufacturing use, so is anybody who plants corn to

1 turn it -- take sunlight and turn it into a product 2 that they sell there. I mean, we wouldn't call that

3 a manufacturing process. Sometimes I think we

4 should, but we don't. We create agricultural

5 districts specifically for that use, which is also

10 conversion process itself, you know, we don't

11 generally call that manufacturing. And it's whether

12 or not creating a use for farmers not having to get

One of the things that I've always

15 wondered, and it hasn't come up, but what would

16 happen if a farmer came to us and he or she said I

17 want to put up a small wind energy system to power

18 some piece of electrical equipment on my farm, it's

22 agricultural uses are for the most part exempt from 23 zoning in Ohio. I don't even know that we would be

24 able to require a farmer to get a permit -- to get a 25 permit to put up a wind turbine if they could

19 solely for use for agriculture and nothing else, do

20 I need a permit? Because as a lot of you are

21 probably aware, agricultural uses, bona fide

7 into something else. We don't call that

13 variances and things like that.

14

6 taking a natural energy source and converting it

8 manufacturing typically. You take the corn somewhere 9 and they make a product out of that, yes. But the

1 demonstrate it was solely being used for

2 agricultural purposes. So I don't think that in

3 dealing with this that this is, you know, creating a

4 use there. I mean, a genuine agricultural use

5 wouldn't require a permit in those cases anyways.

I'm not sure what else. So, I mean, that

7 was -- the thought process was that looking -- since

8 we called out small wind energy systems, you know,

9 we assumed that the decision had been plainly made

10 by the people who wrote this resolution to allow the

11 small ones but not that. If you look over under

12 solar energy, the definition on the next page, 7-6,

13 it does call out smaller solar energy systems,

14 medium, large solar energy systems. There are three

15 classes of solar energy systems that are allowed in

16 the township under that resolution. So the same

17 thing. I mean, I think that they -- you know, there

18 they considered that and all three or at least

19 spelled out the details for all three sizes. Just

20 because they didn't do that for small wind doesn't

21 mean that basically the way it was drafted that that

22 wasn't considered. So that's my opinion.

23 MS. TISCHLER: So your opinion is that

24 they drafted it to include anything that exceeds the

25 defined --

2 to allow large wind energy systems, they would have

3 just said wind energy systems and have rules that

5 included a medium, large or whatever size wind

6 energy system in addition to the small ones.

MR. BLAUSEY: And doesn't Section 4 in 7-5

9 statement, aesthetic requirement of a permitted wind

11 MR. HOGAN: Which section? I'm sorry.

12 MR. BLAUSEY: 7.5(4).

13 MR. HOGAN: Oh, 7.5(4).

14 MR, BLAUSEY: The fourth bullet.

15

17 MR. BLAUSEY: And I realize that's a

18 definition for a specific kind, but it references

19 that section as being permitted or allowable.

20 MR. WILLEY: Yeah, I mean, I don't see it.

21 But, yeah, if you say it's talking about a permitted

22 one, then correct. I mean, it would just be talking

23 about the ones that are permitted.

MR. BLAUSEY: That's my point. It's not 24

25 just implied. It says it.

39

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MR. WILLEY: You know, if they had wanted

4 apply to all of them or they would also have

8 sort of support that when it says the last

10 turbine, implying that this is the one permitted.

MS. TISCHLER: Safety, noise and

16 aesthetics.

MS. TISCHLER: So you're talking about

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42
                                                                                                                                       44
          MS. NEDELCO: Would you read -- would you
                                                                       1 3.77?
 2 read that section again, Bill?
                                                                       2
                                                                                MS. NEDELCO: Yes, for the definition.
          MR. BLAUSEY: So 7.5(4) says, Any wind
                                                                       3 But if you go to the M-2 I believe for their
                                                                       4 district, they're allowed certain structures.
 4 turbine of 500 watts or less does not need a zoning
 5 permit. However, if installed on a tower, the tower
                                                                       5
                                                                                MS. TISCHLER: Well, but not all
 6 must meet all setback, height, noise, safety and
                                                                      6 structures.
   aesthetic requirements of a permitted wind turbine.
                                                                      7
                                                                                MS. NEDELCO: Right. And would that fall
                                                                       8 under --
 8
          MR. WILLEY: Yes. I'm sorry, there's a
                                                                      9
                                                                                MR. WILLEY: Well, I don't think --
 9 7.5(4) on the next page that I was looing at.
                                                                     10
                                                                                MS. NEDELCO: Would the structure we're
10
          MR. BLAUSEY: Oh, I'm sorry.
                                                                      11 speaking of fall within any of those?
11
          MR. WILLEY: So I didn't see that. Oh,
12 yes, 7.5, correct. I mean, that's right. We're
                                                                      12
                                                                                MR. WILLEY: No, not any of those
13 talking about all these things. Yeah, they're
                                                                      13 definitions, I mean, you know.
                                                                      14
                                                                                MS. NEDELCO: Okay. I ask that because
14 exempting again 500 watts or less they don't need
15 the zoning permit. I mean, they considered I guess
                                                                      15 they reference the 4.81 and other manufacturing.
                                                                      16
                                                                                MR. WILLEY: Again, I just don't feel that
16 we'd call that an extra small wind energy system.
                                                                      17 it's a manufacturing use. I mean, it's a different
17 Clearly, there was some thought put into here for
18 different scales of wind energy systems, and this
                                                                      18 kind of use. It's just, in a sense that it's --
19 was how they chose to allow the small ones but not
                                                                      19 that's -- to me, I'm not -- I'm not convinced that
                                                                      20 we would call it a manufacturing use.
20 anything larger than that. I mean, you could argue
                                                                     21
                                                                                MS. TISCHLER: John, in 3.77 none of those
21 that maybe there would be a clearer way to write
22 that, and that would be a fair thing to discuss, but
                                                                      22 structures listed in your opinion do they perform
23 I don't think that that was -- you know, this was --
                                                                      23 the actual manufacturing use?
24 this was sufficient I think at the time.
                                                                      24
                                                                                MR. WILLEY: No. I mean, observation
25
          MS. NEDELCO: I have a question.
                                                                      25 towers, trestles, piers, wharves, I mean they're
                                                                                                                                       45
                                                                 43
 1
          MR. WILLEY: Sure.
                                                                       1 all, you know, part of maybe -- you know, they're
          MS. NEDELCO: Was there any thought given
                                                                       2 all related to those things but they're not
                                                                       3 themselves, you know, solely a manufacturing use. I
 3 to the word structure in your decision instead of
 4 wording wind turbine --
                                                                       4 mean, display signs, you know.
 5
          MR. WILLEY: I didn't.
                                                                                MS. NEDELCO: 3.77 though because it says
 6
          MS. NEDELCO: -- in that?
                                                                       6 a combination of materials forming a construction
 7
          MR. WILLEY: -- I think there was too much
                                                                       7 that is safe and stable and includes, comma, among
 8 --
                                                                       8 other things, comma, that "among other things" is --
 9
          MS. NEDELCO: It's on 3.77 for structure.
                                                                       9
                                                                                MR. WILLEY: Yeah.
10
          MR. WILLEY: Yeah. I guess my thought was
                                                                      10
                                                                                MS. NEDELCO: -- is not a definite yes or
                                                                      11 no for any type of structure is my concern. Is it
11 that it wasn't -- you know, again whether it's a
12 structure or whether it's a use, I mean, we're
                                                                      12 or is it not?
13 talking about we're not allowing the use of wind
                                                                      13
                                                                                MS. TISCHLER: I apologize, I was --
                                                                                MS. NEDELCO: Oh, I was just going over
14 turbines. Whether it's a structure or a building or
                                                                      14
15 a use, you know, is important. But, I mean, whether
                                                                      15 the structure definition.
16 we're calling it a structure or not I guess, you
                                                                      16
                                                                                MS. TISCHLER: Yeah, they're all --
                                                                      17
                                                                                MS. NEDELCO: It says among other things
17 know -- yeah, I would say --
18
          MS, NEDELCO: Which falls back to the M-2
                                                                      18 but it doesn't tell us what those other things are.
19 where structures of certain types are --
                                                                      19
                                                                                MS. TISCHLER: Well, I think what John's
                                                                      20 point and what our discussions entailed is that,
20
          MR. WILLEY: Correct.
21
          MS. NEDELCO: -- allowed?
                                                                      21 yes. I mean, on some level if it stands up it could
                                                                      22 meet your glossary definition or Merriam-Webster
22
          MR. WILLEY: Anything that's a
23 construction that's put together I would think it as
                                                                      23 definition, but it doesn't meet your zoning code
24 a structure, but.
                                                                      24 definition. Your zoning code are all things that
```

25 are stationary. They're not -- they are not

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1 necessarily the structure itself. Part of the

- 2 process, which is why, you know, a wind turbine, if
- 3 it looks like a wind energy system where it's going
- 4 to create and generate the energy for the
- 5 manufacturing process, but that is not the
- 6 structure. That is a wind energy system. You know,
- 7 calling the turbine a structure would be
- 8 disingenuous to the intent of your code.
- 9 MS. NEDELCO: Okay.
- 10 MR. WILLEY: I guess, I mean, just throw
- 11 this out there, on the state level as well, the
- 12 state understands that these are something
- 13 different. I mean, if you have -- depending on, you
- 14 know, if you have a large enough set of wind
- 15 turbines, at that point the state steps in, takes
- 16 away the township's authority to regulate it. I
- 17 mean, they have specific rules. You know, they're
- 18 not -- they don't do that for a manufacturing
- 19 facility. You know, they do that for electrical
- 20 generation. They do it as, not as a manufacturing
- 21 process, so.
- 22 CHAIRMAN MILLER: Any other questions for
- 23 John?
- 24 MR. KENT: Mr. Chairman, how do you want
- 25 to handle questions from us? Can we do those now

- 1 didn't think too much about whether or not it was a
- 2 structure when I denied the permit. I mean, as I
- 3 said, it was a -- whatever it is, it was a thing
- 4 that was taller than was allowed in that district --
- 5 well, that was allowed for a small wind energy
- 6 system, whether it was allowed in that district or
- 7 not, which they're only allowed in a agricultural
- 8 district anyways. So I guess whether it's a
- 9 definition of a structure or not, I -- I didn't give
- 10 too much thought to that.
- Q And it sounds like, sitting here today as
- 12 the person who made the decision to deny the permit,
- 13 you're unclear from looking at Section 3.77 as to
- 14 whether it's a structure or not, right?
- 15 A I mean, I guess a combination of materials
- 16 forming a construction that is safe and stable and
- 17 includes, among other things, those other -- those
- 18 other devices. I can certainly see how you would
- 19 call that a structure. As I said, I didn't -- you
- 20 know, I'd have to give it some time thinking about
- 21 it because I didn't really think that the definition
- 22 of whether it is or is not a structure was relevant
- 23 to this. So I would have to spend some time
- 24 thinking about it because it wasn't really something
- 25 that weighed too much into my thought process about

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1 for Mr. Willey, or?

2 MR. HOGAN: Yes. May I cross-examine, Mr.

- 3 Chairman?
- 4 CHAIRMAN MILLER: Yes.
- 5 MR. HOGAN: And may I stay seated so I can
- 6 look in the book?
- 7 CHAIRMAN MILLER: Yes.
- 8 EXAMINATION OF JOHN WILLEY
- 9 BY MR. HOGAN:
- 10 Q Mr. Willey, do you have a copy of the
- 11 zoning resolution in front of you?
- 12 A I do.
- 13 Q So just to be clear, is it your testimony
- 14 that the proposed turbines are not structures as
- 15 defined in the zoning code?
- 16 A I'm not sure how -- I'm not really sure
- 17 what -- you know, what the -- whatever the use of
- 18 the structures that are relevant. I mean --
- 19 Q So you're --
- 20 A We have the same -- yeah. I mean, we have
- 21 something in here that says buildings and
- 22 structures, building includes the word structure,
- 23 dwelling includes the word residence in here and so
- 24 on. And I guess by some definitions, yes, you would
- 25 call it a structure. I mean, I guess I really

1 whether or not this was a permitted use of the land.

- 2 so...
- 3 Q And did you think about whether it is a
- 4 building, the turbines are a building as defined in
- 5 Section 3.13?
- MS. NEDELCO: What section was that? 6
- 7 MR. HOGAN: 3.13.
- 8 MS. NEDELCO: I don't see 3.13 in my
- 9 definitions. Oh, here we go.
- MS. TISCHLER: I looked at it the first 10
- 11 time looking for point 13.
- 12 MS. NEDELCO: Yeah, I have it, Page 4.
- 13 A Section 3.1 of the definitions also,
- 14 though they say that building includes the word
- 15 structure. So, I mean, if there's a building would
- 16 also, I guess I would take that to mean be a
- 17 structure. I would have to think about that. I
- 18 mean, to be honest, as I said, I mean, a structure
- 19 -- you know, a structure, whether it was a structure
- 20 or not or what the definition of a structure was, it
- 21 really wasn't something that weighed into my
- 22 decision, so.
- 23 Q So is it fair to say your decision weighed
- 24 -- your decision was premised solely on a
- 25 determination that Section 7.5 relating to the

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1 defined terms small wind energy system precluded

2 this project?

4

A I'm sorry. That it included?

Q Precluded a permit for this project.

A A small wind energy system is an allowable

6 use in some areas of the township. This does not

7 qualify as a small wind energy system.

Q And if you're not -- if you didn't

9 consider whether it's a building or a structure, if

10 you look at Sections 2.1 through 2.3 of the zoning

11 code, what was your basis for concluding that the

12 township even had jurisdiction to consider issuing a

13 zoning permit in the first place?

14 A No building or structure shall be erected,

15 converted, blah, blah, blah, nor shall any building

16 or land be used, except for a purpose permitted in

1/ the district in which the building or land is

18 located. Again, zoning is not strictly a building

19 code, It also governs the use of land. So, I mean,

20 if this is -- I mean, if part of your argument is

21 that this is -- you're trying to claim this as a

22 manufacturing use, I mean, your -- you know, that's

23 a separate thing entirely. I mean, that's part of

24 what you're saying is that it's irrelevant whether

25 it's a structure or not, that it's an allowable

1 anything like that. So it does affect the use of

2 land is also one of the things. I mean, as we were

3 talking about using this -- you know, whether it's a

4 structure that is too tall, you know, as I said, we

5 only allow them in the agricultural district and it

6 has to meet those criteria. So it's a balance of

7 both things, the structure built, you know, whatever

8 it is, building or structure, but it's also the use

9 of the land.

10 Q Let's look at Section 7.5 if you would.

11 Because you just used a term that I don't see

12 anywhere in the actual resolution, which is that it

13 is only allowed in the agricultural district. So

14 what's your basis for saying that?

15 A 7.5-2, suitable for use by rural farms

16 and/or residences in an agricultural district.

17 Small wind energy system has rotors 23 inches to 21

18 feet in diameter on a 65 to 140-foot tower, and

19 suitable for use by rural farms and/or residences in

20 an agricultural district.

21 Q And again that's referring to a

22 specifically defined wind energy conversion system?

23 A A small wind conversion system.

24 Q Right.

A Which are the only kinds of wind energy

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25

1 conversion systems that the township allows, so...

Q What's your basis for saying that? Where

3 is the "only" that you referred to in your testimony

4 a minute ago?

A Well, as I said, you know, the fact that

6 we're talking about wind energy conversion systems

7 and it specifically points out small wind energy

8 conversion systems, to me I think it's clear that it

9 says that there was a consideration given to the

10 whole range of wind energy systems and the writers

11 of this zoning resolution chose to allow small wind

12 energy systems and not others.

Q And in an agricultural district, correct?

14 Doesn't say only in an agricultural district, does

15 it?

A Well, but it says one of the criteria is 16

17 that they have to be suitable for use by rural farms

18 or residences in an agricultural district.

19 Q So let's look then at Section 4.1, if you

20 will, which is the agricultural district permitted

21 uses.

22 Yes.

Q And you'll note one of the height limits 23

24 is that no building except those for agricultural

25 purposes shall be erected or enlarged to exceed 35

1 manufacturing use. We're saying it's a use and it's

2 specifically allowed in agricultural districts if

3 they are 65 to 140 feet tall.

Q But you would agree with me looking at

5 Sections 2.1 through 2.3, that -- well, let me break

6 it down. There's really two steps, right, for -- or

7 multiple steps for the township to have jurisdiction

8 and to consider a zoning permit. First is it has to

9 be a building or structure, correct?

A This says, Nor shall any building or land 10 11 to be used.

12 Q Which section are you looking at?

13 A 2.1, General Regulations. No building or

14 structure shall be erected, converted, enlarged,

15 reconstructed, moved or structurally altered, nor

16 shall any building or land be used except for a

17 purpose permitted in the district in which the

18 building or land is located. I mean, it's a common

19 thing that we have issue with township -- you know,

20 township zoning resolutions that people think of it

21 as a building code, and it's not. It's the use of

22 the land. One of those uses is the construction and

23 use of buildings. But we -- you know, I mean, there

24 are lots of uses that we don't allow that are not 25 necessarily the construction of a building or

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1 feet in height. Do you see that?

- 2 A Ido.
- Q Would you agree that a small wind energy
- 4 system as defined in Section 7.5 would not be
- 5 permitted in an agricultural district in the absence
- 6 of Section 7.5? In other words, a 65 to 140-foot
- 7 tower?
- A Well, it says suitable -- it says suitable 8
- 9 for use by rural farms or residences in an
- 10 agricultural district. And I'll read through it
- 11 here again. No building except for those for
- 12 agricultural purposes shall be erected or enlarged
- 13 to exceed 35 feet in height. If we're going to --
- 14 like I said, if we were going to argue that it's a
- 15 building, I mean, we can look at that. But I'm not
- 16 sure that we even consider that.
- 17 MS. TISCHLER: I was going to say, I
- 18 didn't think he conceded that a wind turbine is a
- 19 building.
- 20 MR. HOGAN: But it's either a building or
- 21 a structure?
- 22 MS. TISCHLER: Or a use.
- 23 Q So but whether you look at it as a
- 24 building, a structure or a use, but for Section 7.5,
- 25 in your view would a small wind energy system as

- A We would have to consider whether or not
  - 2 there were any other definitions. And like I said,
  - 3 if it were being used for agricultural uses only, it
  - 4 would be -- you know it would be -- it would be
  - 5 fine. If we didn't have anything else in there
  - 6 about wind energy systems, I don't know. We have
  - 7 the -- I had not -- you know, as I said, I've not
  - 8 considered, not really thought too much about that
  - 9 because it wasn't something that we were
  - 10 considering. We were looking at just the specific
  - 11 one that was proposed. No building except for
  - 12 agricultural purposes shall be erected or enlarged
  - 13 to exceed 35 feet in height. That would be a
  - 14 guestion I'd want to -- I'd want to think about it
  - 15 perhaps and do some research on it, because it
  - 16 wasn't something that I considered as part of this.
  - 18 7.5 a farmer who wants to put in a small wind energy

Q But what you do know is because of Section

- 19 system can do it in this township if they satisfy
- 20 the criteria in an agricultural district?
- 21 A Yeah, I would believe so.
- 22 Q And looking -- you pointed out the solar
- 23 energy Section --
- 24 A Yes.
- 25 Q -- 7.6. Could you turn back to that?

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1 defined in the code be permitted under Section 4?

- A Under Section 4. Well, if it were being
- 3 used solely for agricultural purposes then it would
- 4 be exempt. It would be a use permitted agriculture
- 5 it would be largely exempt from zoning anyway. If
- 6 we had no mention whatsoever of wind energy systems
- 7 anywhere else in here, I would have to give that
- 8 some consideration. But as I said, the writers of
- 9 this zoning resolution certainly considered wind
- 10 energy conversion systems and chose to allow small
- 11 ones in agricultural districts. I guess if we
- 12 deleted all other references to small wind energy
- 13 systems elsewhere in the resolution, I don't know.
- 14 We'd have -- we'd have to consider that, whether
- 15 something that wasn't spelled out anywhere in the
- 16 resolution, whether or not, you know, what we would
- 17 do. But since we do have small wind energy systems
- 18 specifically in here, they're intended to allow the
- 19 smalls ones, not the large ones.
- 20 Q So what you're saying is looking at
- 21 Section 4 standing alone, you can't tell me for sure
- 22 whether a small wind energy system as defined in the
- 23 code would be permitted in an agricultural district.
- 24 There are other things that would have to be
- 25 considered, right?

- Q Is there anything in Section 7.6 similar
- 3 to 7.5 that specifies a particular district in which
- 4 this type of system would be permitted?
- A No, but I think I'd have to consider --
- 6 I'd have to read through the rest of it. I don't
- 7 believe that there is. I mean we're not talking --
- 8 I mean, I said I offered that as an example of a
- 9 similar process where they did intentionally call
- 10 out the small, medium and large ones. I don't think
- 11 that it specifically states district in there. I
- 12 think that's something that I would like to talk to
- 13 the zoning commission about -- about that. But
- 14 again, it's not -- it's not the same thing. I mean,
- 15 we're talking, you know, again there are -- you
- 17 considered wind energy systems and they considered
- 18 solar energy. I'm only referring to the solar
- 19 energy, I wanted to show that at the time the same
- 20 process produced language for small, medium and
- 21 large systems.
- 22
- 23 they're really not analogous in terms of 7.5 and 7.6
- 24 in terms of what they provide?
- 25 A No, you're right. They are -- they are

17

A Yes.

- 16 know, we have definitions. Certainly they

- Q But I think what I heard you say is

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- 1 different things. I offered that up as an example
- 2 that, you know, during the writing of this they
- 3 considered the whole range of, you know -- in my
- 4 opinion they considered the whole range of solar
- 5 energy systems and spelled out rules for small,
- 6 medium and large, you know. I believe they did for
- 7 small wind energy systems as well and only chose to
- 8 allow small wind energy systems and considered the
- 9 whole range of small, medium and large or whatever
- 10 we want to do.
- Q So you were making assumptions as to what 11
- 12 was intended based on the inclusion of a different
- 13 provision that didn't specifically mention a
- 14 district?
- 15 A I was offering it as an example of, you
- 16 know, how these things -- how these things are
- 17 written, yeah. Right, it's not exactly -- yeah,
- 18 that's all.
- Q Could you look at Section 4.8 for me which 19
- 20 refers to an M-2 heavy industrial district.
- 21 A Okay.

3 district?

- 22 Q And if we assume -- let's pretend that
- 23 Section 7.5 doesn't exist for the moment, okay. Do
- 24 you have a view or opinion as to whether the

1 project would qualify as structures that are 2 permitted uses within an M-2 heavy industrial

A I still wouldn't. At that point -- I

25 industrial type turbines that are proposed in this

- A It converts water into steam.
- Q And that's then used as energy, correct?
- A But I assume a boiler works is a plant
- 4 that manufacturers the boilers, not operate the
- 5 boilers and converts water to steam.
  - Q The reason you're assuming that is because
- 7 that term itself is not defined in the code, is it?
- 8 You can look at Section 3.
- A I'd have to check. I've not -- I've not
- 10 looked to see if there's a boiler works definition
- 11 on there.
- 12 Q And if we assume -- let's assume for the
- 13 moment that again 7.5 doesn't exist and the turbine
- 14 -- the turbines are another manufacturing use that
- 15 in some way has similar characteristics to any of
- 16 the other permitted uses --
- 17 A I'm sorry. Back up. You said is a
- 18 manufacturer -- turbine is a manufacturing use?
- 19 Q The turbine is another manufacturing use
- 20 that has performance characteristics similar to
- 21 those listed in this section.
- A I'm not sure that -- I still don't believe 22
- 23 that it's a manufacturing use. I mean, we could --
- 24 you know, we could write a definition that says
- 25 that, but it's not a manufacturing use.

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Q Can you tell me sitting here today that it

- 2 is not another manufacturing use that has similar
- 3 performance characteristics to those listed in
- 4 Section 4.1?
- A We have a definition and it doesn't refer
- 6 to it as a manufacturing use. I mean, it's not a
- 7 manufacturing use.
- Q So the definition you're referring to is
- 9 the definition of small wind turbine system?
- A Let me look at it. Right, a wind energy
- 11 conversion system -- yeah, small wind energy system
- 12 and they have a solar --
  - MS. TISCHLER: May I --
- 14 A -- energy system, so a mechanical or
- 15 electronic system that converts solar energy to heat
- 16 or electrical energy.
- 17 Q So again, it all comes back to the fact
- 18 that you view the only wind system permitted in this
- 19 township to be the defined term, small wind energy
- 20 system?

13

- 21 A Correct.
- 22 Q And if you look at Section 4 --
- 23 A Well, except for, again, I don't know what
- 24 we would do if a farmer came to us with one that was
- 25 solely for an agricultural use. It hasn't come up

5 don't know how to phrase this. I still wouldn't 6 believe that it's a manufacturing use. I mean, the

7 uses that are listed in the heavy industrial

- 8 district are manufacturing uses. You know, I don't
- 9 believe that the wind -- you know, that a wind
- 10 energy system is itself a manufacturing use.
- 11 Q What if -- you look at 4.8-1(N), as in
- 12 Nancy, you'll see that there's sort of catch-all
- 13 other manufacturing plants and uses having
- 14 performance characteristics similar to those listed 15 in this section. Do you see that?
- 16 A Uh-hum.
- 17 Q And do you know what -- if you look at C,
- 18 do you know what a boiler works is?
- 19 A I would assume that is a manufacturer of
- 20 boilers.
- 21 Q You would assume. You don't know?
- A Well, I've not considered that. I haven't 22
- 23 looked to see even if we have a definition for
- 24 boiler works.
- 25 Q Do you know what a boiler does?

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1 yet. It hasn't happened yet. You know, we could

- 2 have one that again if they could demonstrate that
- 3 it's purely an agricultural use, we might have one
- 4 to have other characteristics here that is allowed
- 5 or just we don't have authority over --
- MS. TISCHLER: So you're saying a larger
- 7 wind energy system in an agricultural district could
- 8 make an argument that they don't need a permit if
- 9 it's a purely for agricultural because --
- A Nobody's done that. We've had people try
- 11 to argue that a wind energy system is a farm, which
- 12 call it a farm. That itself is not an agricultural
- 13 activity, but using the energy from that to dry corn
- 14 might be an exempt agricultural use.
- 15 Q Who's the "we" you're referring to?
- 16 A Me, I guess is.
- 17 Q As township -- as acting township zoning
- 18 inspector or in a different capacity?
- 19 A Well, I mean as the regional planning
- 20 director I read a lot of zoning resolutions. But I
- 21 mean in this matter, yeah, I'm acting as the -- you
- 22 know, I guess in that case I would say that it's
- 23 beyond Woodville Township. We've not had any other
- 24 township that I'm aware of ask about whether or not
- 25 a wind turbine would be exempt if it's solely for an

- 1 generate electricity. You know, again manufacturing
  - 2 and making of anything by any agency or process. It
  - 3 wasn't something I thought about because, as I said,
  - 4 again it didn't meet the criteria for what we do
  - 5 allow anyways, so...
    - Q So you didn't think about that definition
  - 7 one way or the other?
    - A I didn't consider it in making the
  - 9 decision necessarily other than to say that what
  - 10 this is going on is not a manufacturing -- you know,
  - 11 this is a manufacturing use. Making of anything by
  - 12 any agency or process, you know, again, we have
  - 13 other definitions here that govern -- you know, that
  - 14 talk about what that is. I mean the solar energy
  - 15 definition says conversion. It doesn't say making
  - 16 electricity. Solar energy system that converts
  - 17 solar energy to heat or electrical energy. I guess
  - 18 if we want to get down to, you know, the semantics
  - 19 there, it doesn't say make. You know, it's saying
  - 20 conversion.
  - 21 Q You mentioned, and we've looked at Exhibit
  - 22 C earlier which was the initial email that you
- 23 considered to be part of the entire denial process.
- 24 Do you remember that?
- A Yes.

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Q I take it from your testimony that you

2 didn't have any role in drafting that email?

A Well, that was -- that email was -- no, I 3

- 4 didn't type the email. That was based on a
- 5 discussion I had with the county prosecutor. And it
- 6 was our opinion, I mean, we reached that opinion and
- 7 discussed that and then she wrote the email. So, I
- 8 mean, in that sense, no, I did not type the email.
- Q But to be clear, the county prosecutor was 9
- 10 involved in making the decision that it's on appeal
- 11 here today?
- 12 A She advised us about what -- about it, you
- 13 know. I believe as the legal advisor to the
- 14 township. She advised us of what -- you know,
- 15 mostly she agreed with what we -- you know, with my
- 16 finding, but...
- Q And she wrote part of what you deemed to 17
- 18 be the overall denial of the permit, right?
- 19 MS. TISCHLER: May I jump in. I responded
- 20 to an email that asked if we were going to render an
- 21 opinion and indicated essentially that Mr. Willey
- 22 would be drafting such a denial.
- Q And my answer to this question, it was 23
- 24 directed to you?
- A Repeat the question. 25

1 agricultural use.

- 2 Q So that's really speculation at this
- 3 point?
- 4 Α Yeah.
- Q If the wind energy was used to help cook
- 6 lyme as part of the Martin-Marietta manufacturing
- 7 process, would that change your opinion at all,
- 8 again assuming that there is no Section 7.5?
- 9 MS. TISCHLER: But there is a Section 7.5.
- 10 A Yeah, Yeah, I also would say that that's 11 not an exempt agricultural process. I mean, there's
- 12 -- there's a wide ranging definition of that, but
- 13 there is nothing in there about, that I think would
- 14 cover that process.
- Q Okay. Well, look at Section 3.49. 15
- 16 A Okay.
- 17 Q And you can see there's a definition of
- 18 manufacturing there.
- 19 A Uh-hum.
- 20 Q The making of anything by any agency or
- 21 process. Do you see that?
- 22 A I do.
- 23 Q Would you view electricity to be anything?
- 24 A Whether we call that the definition of
- 25 making electricity, I don't know. I mean, we

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	6	ŝ		68
1	MR. HOGAN: Can you read it back?	1	(Whereupon, the Board recessed for	-
2	(Previous question read back.)	2	executive session.)	1
3	A Right. I mean, she typed it, but again,	3	•	
	it was our opinion that we reached.	- 1	meeting back to order. And I'll call for a motion.	
i	•	5	3	1
5	Q Together?	1 .	motion to vote on the findings in support of or in	
	A Yeah. But it was my opinion, you know, as I said mostly just kind of wanted to run it by her	- 1	denial of the zoning inspector.	
1	and make sure that that my that she agreed	8	T . 1	
- 1	with my thinking of that. It was just an opinion.	9		
i i	And that was yeah, that was the case, so that's	10		
1	•		we'll call for a vote. Donna?	
111		12		
12	CHAIRMAN MILLER: Any other questions?	13		
13	MR. HOGAN: I have nothing further. Thank	14		
1	you, sir.  MS. NEDELCO: I just have one question	15		
15	for, I'm sorry, I don't remember your name.	16		
- 1	MR. HOGAN. Hogan.	17		
17		18		
18	MS. NEDELCO: Hogan. So, in other words, you just asked John in regards to 4.8(N), 4.8-1, the	19		
1	(N), other manufacturing plants goes along with 3.49		no?	
1	manufacturing, meaning the making of anything,	21		
- 1	correct?	22		
23	MR. HOGAN: Yes, ma'am.	- 1	no, I wanted to explain why, is because of the	
24	MS. NEDELCO: Okay.	i	zoning resolution to the M-2 heavy industrial number	
25	CHAIRMAN MILLER: Does the board feel like		N being other manufacturing plants, and then going	
123	CHAINWAN WILLEIN. Does the board reet like	20	Ty being other manufacturing plants, and then going	
	6	7		69
1			to the definition of manufacturing is the making of	69
- 1	they can make a decision on this or do we want to	1	to the definition of manufacturing is the making of	69
2		1 2	anything. And then also by the zoning, the acting	69
2	they can make a decision on this or do we want to deliberate, dismiss this and go into executive session to discuss this?	1 2 3	anything. And then also by the zoning, the acting zoning inspector not taking into consideration the	69
2 3 4	they can make a decision on this or do we want to deliberate, dismiss this and go into executive session to discuss this?  MR. BLAUSEY: I think we ought to talk	1 2 3	anything. And then also by the zoning, the acting zoning inspector not taking into consideration the structure definition 3.77. Thank you.	69
2 3 4	they can make a decision on this or do we want to deliberate, dismiss this and go into executive session to discuss this?	1 2 3 4	anything. And then also by the zoning, the acting zoning inspector not taking into consideration the structure definition 3.77. Thank you.	69
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